# **Option 1- In House**

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#### Strengths

Control of decision making by HBC
Quick response to local issues
In depth local knowledge
Public sector expertise
Changes to service specification at minimal cost
Local authority partnerships/networking
Good union relations
Flexible work force
High quality service
Community trust/reputation

•Passion for local initiatives

#### Weaknesses

Limited Commercial acumen
Financial constraints
Lack of focus on new opportunities
High levels of sickness absence
Support Service costs
Limitations on income
Complacency
Process driven,
Risk averse

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#### **Opportunities**

•Collaborate with other councils i.e. joint procurement

Potential for improved services

•Development of existing services i.e. Beach huts/garden waste/ Vehicle Maintenance workshop

•Creation of new services i.e. /trade waste

#### Threats

•The need for year on year financial savings

•Savings may not materialise

Redundancies

•Continuing pressure on council budget •Not progressing/Moving forward

# Option 2- Outsource to Private Contractor

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## Strengths

EU Procurement Regulations compliant.
Open and transparent approach to procurement.
All of the market approached.
No reliance on winning private work.
Agreed specification from start.
Potential for reduced HR and Payroll.
Control of decision making by HBC.
Commercial acumen from private contractor.
Competitive Dialogue route to the procurement, result in bespoke service.
Potential gain/pain sharing.

#### Weaknesses

Long expensive procurement process.
Parties understanding of specification
Any specification changes may cost - e.g. compensation if work cut.
Potential gain/pain sharing.
If open book contract – heavy on administration for client, and potential poor outcomes.
Employee protection maybe only guaranteed for minimum period under TUPE, relocated etc.
Limited investment
Produce detailed specification documents – Will be expensive and time consuming.
Will have to create a new Technical Client team
Will still have some residual central overheads

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**Opportunities** 

•Potential 11% savings delivered through tendering to the private sector (CBI). •Collaborate with other councils Include the ability to trade commercially in partnership with contractor. Cost savings realised. •Potential Improved Service. Playing to strengths. •Potential Staff development. •Focus on technology. Commit to providing more apprentices helping objectives relating to NEETS. (Include Community Benefits) •Staff training – staff training and development part of contract. Investment.

#### Threats

Not in place in time. For 2016/17
Pensions.
Trade Unions.
Savings may not materialise in current market.
Potential Redundancies.
Contractor may claim for every change to agreed contract however minor.
No interest from market

•Challenges on procurement decision.

# Option 3- Local Authority Partnership/Private Contractor

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#### Strengths

EU Procurement Regulations compliant.
Open and transparent approach to procurement.
All of the market approached.
No reliance on winning private work.
Agreed specification from start.
Potential for reduced HR and Payroll.
Control of decision making by HBC.
Commercial acumen from private contractor.
Competitive Dialogue route to the procurement, result in bespoke service.
Potential gain/pain sharing.

#### Weaknesses

Long expensive procurement process.
Parties understanding of specification
Any specification changes may cost - e.g. compensation if work cut.
Potential gain/pain sharing.
If open book contract – heavy on administration for client, and potential poor outcomes.
Employee protection maybe only guaranteed for minimum period under TUPE, relocated etc.
Limited investment
Produce detailed specification documents – Will be expensive and time consuming.
Will still have some residual central overheads

#### **Opportunities**

Potential 11% savings delivered through tendering to the private sector (CBI).
Include the ability to trade commercially in partnership with contractor.
Cost savings realised.
Potential Improved Service.
Playing to strengths.
Potential Staff development..
Staff training – staff training and development part of contract.
Investment.
Shared client team

#### Threats

Not in place in time. For 2016/17
Pensions.
Trade Unions.
Savings may not materialise in current market.
Potential Redundancies.
Contractor may claim for every change to agreed contract however minor.
Political Challenges
No interest from market
Challenges on procurement decision.

# **Option 4a- Joint Venture - Public / Public**

| <ul> <li>Six months turnaround.</li> <li>No Procurement - Does - not breach EU<br/>Procurement<br/>Regulations (Teckal).</li> <li>Profit Spilt 50/50</li> <li>Profit share based on a - guaranteed discount, discount set at the beginning of each financial year.</li> <li>Due to 80% share Norse - and 20% share HBC and guaranteed discount means no corporation - tax liability to the Council</li> <li>Norse Group takes all the commercial risk.</li> <li>Havant Borough Council represented on Board of JVC (3 Norse and 2 - HBC)</li> </ul> | Financial transparency<br>and greater control due<br>to HBC representation<br>on Board.<br>Thin Client – so savings •<br>on HR, Payroll, Contact<br>Centre etc.<br>Ability to trade<br>commercially.<br>Public Service ethos and<br>Commercial Flair.<br>Shared vision and<br>objectives due to make<br>up of Board.<br>10 year contract offering<br>long term stability and<br>security.<br>12 month termination<br>clause.<br>Investment.<br>Employee protection –<br>TUPE T&Cs for whole of<br>contract period.<br>Norse has national<br>agreements with GMB, | Unite, UCATT and<br>Unison.<br>Norse has established<br>22 JVCs since 2002.<br>Partly owned by HBC so<br>limited number of<br>contract managers<br>required.<br>"Norse Commercial"<br>advertises brand and bid<br>for external contracts –<br>JVC carry out external<br>contracts for a<br>management fee and all<br>of the profits.<br>Will purchase existing<br>equipment for nominal<br>price and replace with<br>likewise at end of<br>contract.<br>Council get 100% of<br>budget reductions | W | <ul> <li>Weaknesses</li> <li>12 month termination clause could be used by Norse, and also the Council</li> <li>Redundancies.</li> <li>Norse 3 to 2 on Board</li> <li>Norse 80% shareholder.</li> <li>Discount set at the beginning of each financial year so could dictate approach. – by Council –</li> <li>Will still have residual central overheads</li> </ul> |
|---|--|--|---|--|
| O Opportunities<br>•Win external contracts.<br>•Cost savings and profit share realised.<br>•New Brand – use marketing and sales to achieve fresh  |  |  | т | <ul> <li>Pensions "Pass through"</li> </ul>  |

business.

JVCs.

Economies of Scale.

Improved Service.

Playing to strengths.Staff development.Focus on technology.

Norse's top priorities.

objectives relating to NEETS.

•Other local Authorities join JVC more savings due to

•Committed to providing more apprentices helping

Develop current facilities – Workshop Garage
Develop associated business – Trade Waste, Trade Waste Recycling, MRF recycling facilities - new items

•Staff training – staff training and development among

•Average 11% frontline savings across all of Norse's other

- Trade Unions/buy in
- May not win external contracts initially
- Existing private market may come to see Norse JVCs as a threat and compete harder in the market.
- Savings may not materialise.

# **Option 4b – Joint Venture - Private / Public**

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### Strengths

EU Procurement Regulations compliant.
Open and transparent approach to procurement.
Wider market approached.
Agreed specification from start.
Potential for reduced HR and Payroll.
Control of decision making by HBC.
Commercial acumen from private contractor.
Competitive Dialogue route to the procurement, result in bespoke service.
Potential gain/pain sharing.

#### Weaknesses

Longer expensive procurement process.
Parties understanding of specification
Any specification changes will cost e.g.
compensation if work cut.
Potential gain/pain sharing.
If open book contract – heavy on administration for client, and potential poor outcomes.
Employee protection maybe only guaranteed for minimum period under TUPE, relocated etc.
Limited investment
Produce specification documents – Limited information available at present
Will have to create a new Technical Client team
Will still have some residual central overheads

### Opportunities

•Potential 11% savings Collaborate with other councils •Include the ability to trade commercially in partnership with contractor. ·Cost savings realised. Potential Improved Service. Playing to strengths. •Potential Staff development. •Focus on technology. •Commit to providing more apprentices helping objectives relating to NEETS. (Include Community Benefits) •Staff training – staff training and development part of contract. •Investment – develop facilities & business, e.g. Garage, Trade Waste, MRF etc

## Threats

Not in place in time for 2016/17
Pensions.
Trade Unions.
Savings may not materialise in current market.
Potential Redundancies.
Contractor may claim for every change to agreed contract however minor.
No interest from market
Challenges on procurement decision.